# Pleasure Craft Construction Noise Emission





Canadian Marine Advisory Council - Fall 2020





### **Pleasure Craft – Noise Emission**

- Introduction
- Background
- Current legislation Small Vessel Regulations
- Issues
- Noise Legislation in Other Countries
- Technical Standards
- Options
- Comments Questions



#### Introduction

The objectives of this presentation are to:

- review the background behind noise emission Regulations for pleasure craft;
- present current regulatory requirements;
- highlight current issues;
- present current practices in other countries; and
- discuss and receive comments on possible options for the future.



## Background

- Noise emissions from pleasure craft have been a growing concern since the 1990s.
- The first attempt to introduce regulatory requirements in 1999 proved to be difficult to enforce. These requirements were modified in 2003 to assist enforcement capabilities.
- Complaints from communities and the public about noise have continued over the years.
- Modifications were introduced in 2010 to address the "silent choice" bypass installation, which was considered to be the major issue.
- This led to an increase in complaints from boat owners who were being fined, but a reduction in the number of complaints from communities and the public.
- Better Regulations or More Enforcement ?
- Are the Regulations too stringent or not stringent enough ?



#### **Current Legislation – Small Vessel Regulations**

"muffler" means an expansion chamber within the exhaust line specifically designed to reduce engine noise, but does not include a muffler cut-out, straight exhaust, gutted muffler, glass pack muffler, by-pass or similar device. (silencieux)



#### **Current Legislation – Small Vessel Regulations**

#### Mufflers

**1000.** (1) No person shall operate or permit another person to operate a power-driven vessel unless it is equipped with a muffler that is in good working order.

(2) No person shall operate or permit another person to operate a vessel equipped with a muffler cut-out or by-pass unless the muffler cut-out or by-pass is visibly disconnected in a manner that ensures it cannot be easily reconnected while the vessel is in operation.



#### **Current Legislation – Small Vessel Regulations**

(3) Subsections (1) and (2) do not apply in respect of a vessel that

- (a) was constructed or manufactured before January 1, 1960;
- (b) is engaged in formal training, in an official competition or in final preparation for an official competition;
- (c) is propelled by an outboard engine or a stern-drive, if the exhaust gases are directed under water through the propeller hub or below the cavitation plate;
- (d) is operated at five or more nautical miles from shore; or
- (e) is propelled by gas turbines or by an aircraft-type propeller operating in air.



#### Issues

- Definition of a muffler
  - Not always easy to know if a particular device meets the definition of a muffler
  - No performance standards (e.g. decibel limits)
  - Does not allow for innovative noise reduction mechanism
- Muffler cut-out or bypass
  - What is visually disconnected?
  - What is not easily reconnected?
- Underwater (stern drive) exhaust and bypass
  - Is the presence of a bypass acceptable?



# **Noise Legislation in Other Countries**

#### United States

- No harmonized national law
- Model Noise Act, developed by NASBLA implemented in more than 30 states, in various forms
- Compliance to SAE standards in the field
- Europe
  - Mandatory Noise Emission Certification for new boats EU Recreational Craft Directive (RCD) 2013/53/EU
  - Compliance to ISO standards for manufacturers



### **Technical Standards**

- SAE J2005
  - Developed for ease of enforcement in the field.
  - Only measures noise level at idle speed
  - Acceptable Sound Level set by Regulations
- SAE J1970
  - Developed for ease of enforcement in the field.
  - Measure noise level at shoreline. Compliance is responsibility of operator <u>not</u> a design feature of the boat
  - Acceptable Sound Level set by Regulations
- SAE J34
  - Not intended for enforcement in the field
  - Measure by-pass noise at full throttle or max speed of 70 km/h
  - Compatible with ISO 14509-1, although less extensive
  - Acceptable Sound Level set by Regulations



#### **Technical Standards**

- ISO 14509-1: Pass-by measurement procedures
  - Not intended for enforcement in the field
  - Measure by-pass noise at full throttle or max speed of 70 km/h
  - Compatible with ISO SAE J34, although more extensive
  - Sound level set by Regulations
- ISO 14509-2: Sound assessment using reference craft
  - Alternative methods to 14509-1, same objective
- ISO 14509-3: Sound assessment using calculations and measurement procedures
  - Alternative methods to 14509-1, same objective



### Noise Levels – dB(A)

Noise Source	Decibel Level	Decibel Effect	Exsiting Regulations / Standards
Chain saw (operator)	120	Painful. 32 times as loud as 70 dB.	
Auto horn at 1 meter; Live rock music (108 - 114 dB).	110	Average human pain threshold. 16 times as loud as 70 dB.	
Jet take-off (at 305 meters);	100	8 times as loud as 70 dB.	
Outboard motor, power lawn mower, motorcycle, farm tractor, jackhammer (operator)		Serious damage possible in 8 hr exposure	
Motorcycle at 25 ft (90 dB).	90	4 times as loud as 70 dB. Likely damage 8 hr exp	NASBLA / SAE 2005 - <b>90 dB</b> - Some States / Older vessels
Dishwasher;	80	2 times as loud as 70 dB.	NASBLA / SAE 2005 - <b>88 dB</b> -
Propeller plane flyover at 1000 ft (88 dB);		Possible damage in 8 hr	Some States / Newer vessels
Diesel truck 40 mph at 50 ft (84 dB);		exposure.	
Passenger car at 65 mph at 25 ft (77 dB);	70	Arbitrary base of comparison.	NASBLA / SAE J1970 - <b>75 dB</b>
Freeway at 50 ft from pavement edge 10 a.m. (76 dB).		Upper 70s are annoyingly loud to	
Vacuum cleaner (70 dB).		some people.	RCD p > 40 kW - <b>75 dB</b>
			RCD p > 10 kW < 40 kW - <b>72 dB</b>
Conversation in restaurant, office, background music; Air conditioning unit at 100 ft	60	Half as loud as 70 dB. Fairly quiet	RCD p < 10 kW - <b>67 dB</b>
Quiet suburb, conversation at home; Large electrical transformers at 100 ft	50	One-fourth as loud as 70 dB.	
Library, bird calls (44 dB); Lowest limit of urban ambient sound	40	One-eighth as loud as 70 dB.	
Quiet rural area	30	One-sixteenth as loud as 70 dB. Very Quiet	



# Options

- Status Quo
- Improve definition of "muffler" and modify/clarify requirements without adding performance standards
  - Limited possibility of improvement
  - Some subjectivity may remain
  - Difficult to consider new technology
- Introduce performance standards for boat manufacturers
  - Objective solution
  - Relatively simple to implement and enforce at fabrication
  - Difficult to enforce in the field
  - Limited cost impact
  - Will have no effect on existing boats
- Introduce performance standards for boats in the field
  - Objective solution
  - Will required equipment and training for enforcement agencies
  - May have cost impact on existing boats
  - Maybe more difficult to enforce than current requirements
- Combination of the above

### **Comments . . . Questions**

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